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ACTION EUR-12

INFO OCT-01 EA-06 IO-10 ISO-00 CIAE-00 DODE-00 PM-03 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

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P R 121945Z JUN 75

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TO SECSTATE WASH DC PRIORITY 7514

INFO AMEMBASSY CANBERRA

AMEMBASSY VIENNA

AMEMBASSY BRUSSELS

AMEMBASSY OTTAWA

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AMEMBASSY HELSINKI

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AMEMBASSY ATHENS

AMEMBASSY REYKJAVIK

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E.O. 11652: N/A

TAGS: OECD, EAID, EGEN, UNGA

SUBJECT: MEETING OF OECD AD HOC GROUP ON ECONOMIC
RELATIONS BETWEEN MEMBER COUNTRIES AND DEVELOPING
COUNTRIES AND ELEVENTH SESSION OF XCSS, JUNE 10-11, 1975

1. SUMMARY: AT FIRST MEETING OF AD HOC GROUP AND XCSS FOLLOWING DAY, MEMBERS SELECTED FIVE WIDE PROBLEM AREAS OF CONCERN TO LDC'S FOR INVESTIGATION: FOOD AND AGRICULTURAL DEVELOPMENT; COMMODITIES; ACCESS TO WORLD MARKETS FOR PROCESSED AND MANUFACTURED PRODUCTS; INDUSTRIAL AND TECHNOLOGICAL COOPERATION; AND TRANSFER OF RESOURCES. (IT WAS AGREED THAT COMMODITIES WOULD NOT BE TAKEN UP IN GROUP, PENDING PROGRESS OF WORKIN HIGH-LEVEL COMMODITY GROUP.) THEME REFLECTED IN MUCH OF EARLY DISCUSSION WAS THAT GROUP SHOULD GIVE SUBSTANCE TO NEW SPIRIT OF COOPERATION WITH LDC'S REFLECTED IN RECENT OECD MINISTERIAL DECLARATION. IT WAS AGREED THAT IN UNDERTAKING A COMPREHENSIVE ANALYSIS OF ECONOMIC RELATIONS BETWEEN DC'S AND LDC'S, GROUP SHOULD REVIEW MEASURES UNDER CONSIDERATION IN SELECTED PROBLEM AREAS AND TRY TO IDENTIFY WHERE NEW CONSTRUCTIVE APPROACHES ON SUBSTANTIVE PROBLEMS MIGHT BE TAKEN AND POLITICAL IMPETUS TO NEGOTIATIONS PROCEEDING IN OTHER FORA MIGHT BE GIVEN. WORK IS TO BE DIRECTED TOWARDS SUBSTANTIVE SOLUTIONS TO LDC PROBLEMS RATHER THAN TACTICAL PREPARATION FOR 7TH SPECIAL SESSION OR OTHER UP-COMING INTERNATIONAL MEETINGS ALTHOUGH GROUP'S DELIBERATIONS ARE EXPECTED TO FEED INTO MEMBERS' PREPARATION FOR THESE MEETINGS. GROUP DID NOT DISCUSS SUBSTANCE OF FIVE PROBLEM AREAS IN DEPTH NOR DID IT ATTEMPT TO REACH FINAL AGREEMENT ON CRITERIA FOR IDENTIFYING WHICH ISSUES MIGHT BE GIVEN PRIORITY ATTENTION. SECRETARIAT, WITH BILATERAL INPUT FROM INTERESTED DELEGATIONS, WILL DRAFT DISCUSSION PAPER SUMMARIZING MEASURES CURRENTLY BEING CONTEMPLATED IN THESE FIVE AREAS AND SUGGESTING POSSIBLE NEW INITIATIVES, WHICH GROUP WILL DISCUSS AT ITS NEXT MEETING JULY 3-4 OR 7-8. FRG
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AMBASSADOR ROBERT, WHO COULD NOT BE PRESENT AT MEETINGS, WAS UNANIMOUSLY ELECTED CHAIRMAN FOR FUTURE MEETINGS OF GROUP. XCSS WILL MEET AGAIN JULY 18. END SUMMARY.

2. ATTITUDE TOWARDS AD HOC GROUP'S MANDATE: UNDER-SECRETARY ROBINSON, U.S. REPRESENTATIVE TO THE XCSS MEETING, STRESSED THAT THE U.S., AS INDICATED BY SECRETARY KISSINGER AT OECD MINISTERIAL, APPROACHED THE

DIALOGUE WITH LDC'S WITH A NEW SPIRIT OF POSITIVE CO-
OPERATION. HE EMPHASIZED THAT THE U.S. WANTED TO PURSUE
PRACTICAL SOLUTIONS TO PROBLEMS OF CONCERN TO LDC'S,
AND FELT THAT THE AD HOC GROUP, UNDER THE GUIDANCE OF
THE XCSS, COULD HELP DEFINE INNOVATIVE APPROACHES TO
THESE PROBLEMS WHICH WOULD, TO THE EXTENT POSSIBLE,
HARMONIZE THE APPROACHES TAKEN BY INDUSTRIAL COUNTRIES
TOWARD COOPERATIVE EFFORTS WITH LDC'S. A NUMBER OF
DELEGATES, NOTABLY THE NETHERLANDS AND THE U.K., ALSO
EMPHASIZED THE POLITICAL SIGNIFICANCE OF THE DECISION
TO SET UP THE GROUP, THIS BEING A SIGNAL TO THE
LDC'S THAT OECD COUNTRIES WERE SERIOUS ABOUT DISCUSSING
THEIR PROBLEM IN A NEW SPIRIT OF COOPERATION. THIS SAME
THEME WAS PICKED UP BY OTHERS (SCANDINAVIANS, BELGIUM,
AND DEVELOPING-COUNTRY MEMBERS OF OECD) WHO WARNED THAT
NEW INITIATIVES GOING BEYOND PREVIOUS POSITIONS WOULD BE
REQUIRED, WITH LEADERSHIP ROLE BY BIGGEST COUNTRIES, IF
GROUP WAS TO BE SUCCESSFUL. THEIR CONCERN WAS ECHOED BY
FRENCH XCSS DEL, FROMENT-MEURICE, WHO COMMENTED PRIVATELY
THAT UNLESS A POLITICAL WILL DEVELOPED WITHIN THE GROUP

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INFO AMEMBASSY CANBERRA

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TO MOVE FORWARD ON SUBSTANTIVE MEASURES, THE GROUP
WOULD ACCOMPLISH NOTHING.

3. APPROACH OF AD HOC GROUP: U.S. REP TO MEETING OF
AD HOC GROUP (BOEKER) OUTLINED U.S. SUGGESTION THAT
GROUP BEGIN BY IDENTIFYING PARTICULAR LDC PROBLEM AREAS,
EXAMINE WHAT MEASURES ARE UNDER CONSIDERATION, OR COULD
BE TAKEN, TO ADDRESS THEM AND SEEK TO COALESCE OECD
COUNTRY VIEWS ON PRIORITIES FOR POSSIBLE ACTION. GENERAL
ANALYSIS OF OVERALL NORTH/SOUTH RELATIONSHIP, IN CON-
TRAST, SHOULD BE LIMITED IN ORDER TO CONCENTRATE ON
SPECIFIC PROBLEM AREAS. HE SUGGESTED THAT, ALTHOUGH
WORK SHOULD CONCENTRATE ON BASIC PROBLEMS RATHER THAN
PREPARATION FOR UP-COMING U.N. MEETINGS, IT WAS RECOG-
NIZED THAT RESULTS OF GROUP'S DELIBERATIONS WOULD FEED
INTO MEMBERS' PREPARATIONS FOR A COMING SERIES OF INTER-
NATIONAL MEETINGS OVER THE NEXT 12 MONTHS. OTHER DELE-
GATES ALSO FELT THAT THE GROUP SHOULD PROCEED IN THIS
WAY, ALTHOUGH A FEW, NOTABLY THE U.K., LAID RELATIVELY
MORE STRESS ON PREPARATION FOR THE UP-COMING 7TH SPECIAL

SESSION. THE JAPANESE WARNED THAT TOO MUCH EMPHASIS ON PREPARATION FOR UP-COMING MEETINGS WOULD NECESSARILY LEAD THE GROUP TO CONCENTRATE ON RESPONDING TO LDC'S DEMANDS AS EMBODIED IN NIEO, WHEREAS ONLY MORE POSITIVE INITIATIVES DESIGNED TO PROMOTE CONTINUED ECONOMIC GROWTH FOR ALL COUNTRIES BASED ON THE FREE-MARKET SYSTEM OFFERED A REAL HOPE FOR THE LDC'S. NOT UNEXPECTEDLY, SCANDINAVIANS AND DUTCH (ALONG WITH PORTUGAL AND TURKEY) INDICATED A MORE RECEPTIVE ATTITUDE TOWARD NIEO. BOEKER STRESSED NECESSITY OF CONCRETE STEPS AND SAID WHETHER OR NOT RESULT CHARACTERIZED AS A NEW OR IMPROVED INTERNATIONAL ECONOMIC ORDER WAS IRRELEVANT. IT WAS OFTEN REPEATED THAT GROUP SHOULD GIVE A POLITICAL IMPETUS TO DISCUSSIONS OR NEGOTIATIONS OF DEVELOPMENTAL ISSUES IN OTHER FORA WHERE MEMBERS FEEL SUCH IMPETUS WOULD BE USEFUL. EC DEL LIMITED OFFICIAL USE

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(HIJZEN) CHARACTERIZED THIS FUNCTION AS ONE OF ADDRESSING "BOTTLENECKS" WHICH AROSE IN DISCUSSIONS OUTSIDE OF OECD. AT THE SAME TIME, MANY DELEGATES MADE THE POINT THAT THE AD HOC GROUP SHOULD NOT ITSELF BECOME A NEGOTIATING FORUM NOR SHOULD IT ACT AS A STEERING GROUP FOR THESE OTHER FORA.

4. SELECTION OF FIVE PROBLEM AREAS: THE AD HOC GROUP BASED ITS DISCUSSION ON SECRETARIAT'S SUGGESTED LIST OF PROBLEM AREAS FROM PARA 17, CE(75)9: (A) COMMODITIES, (B) FOOD AND AGRICULTURE, (C) ACCESS TO MARKETS, (D) TRANSFER OF RESOURCES, AND (E) SCIENTIFIC AND TECHNOLOGICAL COOPERATION. U.S. SUGGESTED ITEM (C) BE RETITLED "DEVELOPMENT OF MANUFACTURED EXPORTS," AND THAT ITEMS (D) AND (E) BE COMBINED AND RETITLED "TRANSFER OF CAPITAL TECHNOLOGICAL AND SCIENTIFIC RESOURCES," WITH THREE SUB-HEADINGS TO COVER PROBLEMS OF LOW-INCOME COUNTRIES AND MSA'S, ACCESS TO PRIVATE CAPITAL MARKETS, AND SCIENTIFIC AND TECHNOLOGICAL COOPERATION. SOME DELS OPPOSED COMBINING (D) AND (E). EC DEL SUGGESTED INDUSTRIALIZATION BE ADDED TO LIST AND WAS STRONGLY SUPPORTED BY FRG, FRANCE, CANADA, BELGIUM AND OTHERS. U.S. WAS RELUCTANT ON GROUNDS TERM "INDUSTRIALIZATION" OFTEN TAKEN TO COVER VAGUE SET OF CONSIDERATIONS AND SUGGESTED IT BE HANDLED UNDER ITEM (C) OR REFORMULATED (D) AND (E). SECRETARIAT PREFERRED COMBINING INDUSTRIAL COOPERATION WITH ITEM (E) ONLY. SWEDEN, NETHERLANDS, IRELAND, AND BELGIUM ASKED THAT LDC DEBT PROBLEMS ALSO BE INCLUDED, WITH SWEDEN AND THE NETHERLANDS SUGGESTING A MORATORIUM ON DEBT RELIEF FOR THE MSA'S. TRILATERAL COOPERATION WAS ALSO MENTIONED. FRENCH DEL SAID PARTICULAR ATTENTION SHOULD BE GIVEN TO MEASURES TO ASSIST THE MSA'S. IT WAS AGREED, AS SUGGESTED BY THE SECRE-

TARIAT, THAT THE GROUP WOULD REFRAIN FROM TAKING UP ENERGY-RELATED ISSUES OR STRUCTURAL CHANGES IN THE U.N. SYSTEM. ALTHOUGH THE COMMODITY AREA WAS LISTED AS AN AREA FOR INVESTIGATION, IT WAS DECIDED THAT EXAMINATION OF COMMODITY-RELATED ISSUES SHOULD BE LEFT, AT LEAST IN THE FIRST STAGE, TO THE NEWLY-CREATED HIGH-LEVEL GROUP ON COMMODITIES. AFTER THAT GROUP'S REPORT TO THE NEXT XCSS MEETING, THE AD HOC GROUP WILL DECIDE WHETHER IT LIMITED OFFICIAL USE

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SHOULD DISCUSS ANY PROBLEMS IN THE COMMODITY AREA OF SPECIAL INTEREST TO LDC'S. DURING THE INTERIM, THE CHAIRMEN OF THE TWO GROUPS WOULD KEEP IN CLOSE TOUCH. SWEDEN, BELGIUM AND SPAIN NOTED THEIR INTEREST IN DISCUSSING POSSIBILITIES FOR STABEX ARRANGEMENTS. DELEGATES ALSO NOTED THE IMPORTANCE OF CLOSELY FOLLOWING THE WORK OF DAC, ESPECIALLY AT ITS UP-COMING HIGH-LEVEL MEETING,

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INFO AMEMBASSY CANBERRA

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IN AGRICULTURAL AND RURAL DEVELOPMENT AND ADJUSTMENT OF
ODA FLOWS TO CHANNEL GREATER VOLUME TO POOREST LDC'S.

5. AT XCSS MEETING, SECRETARIAT CIRCULATED REVISED LIST
OF FIVE PROBLEM AREAS (SEE PARA 1 ABOVE), ALONG WITH
SUGGESTIONS FOR GROUP'S DELIBERATIONS IN EACH AREA (TEXT
BEING SENT SEPTEL). THE FIVE TOPICS WERE ACCEPTED, BUT
NEITHER THE XCSS NOR THE AD HOC GROUP GOT INTO A DIS-
CUSSION OF THE SECRETARIAT'S RELATED SUGGESTIONS OR
WHICH PROBLEMS SHOULD BE GIVEN PRIORITY ATTENTION. U.S.
COMMENTED THAT SECRETARIAT'S SUGGESTIONS IN FIVE AREAS
COMBINED BOTH SUB-PROBLEMS AND MECHANISMS TO ADDRESS
THEM. OTHERS FELT DRAFT WAS MUCH TOO WIDE IN SCOPE.
EARLIER, GROUP DID IDENTIFY POSSIBLE CRITERIA FOR CHOOS-
ING WHICH PROBLEMS SHOULD RECEIVE PRIORITY ATTENTION:
THEIR ECONOMIC URGENCY TO LDC'S; THEIR POLITICAL URGENCY
FROM POINT OF VIEW OF WHEN THEY ARE TO BE DISCUSSED IN
UP-COMING INTERNATIONAL MEETINGS; HOW FAR ADVANCED WORK
ON MEASURES ADDRESSING PROBLEMS IS; POSSIBILITY FOR

SUCCESSFUL AUTONOMOUS ACTION BY OECD COUNTRIES INDEPENDENT OF NEGOTIATIONS WITH LDC'S; AND DEGREE OF SUPPORT NEW MEASURES HAVE AMONG OECD MEMBERS. FRENCH LATER SUGGESTED CRITERIA OF PARTICULAR BENEFITS ACCRUING TO POOREST COUNTRIES (MSA'S). DELEGATES WERE REQUESTED TO PASS ON VIEWS RE PRIORITIES TO SECRETARIAT. U.S. REP SINGLED OUT FOOD AND AGRICULTURAL DEVELOPMENT AND TRANSFER OF RESOURCES.

6. AFTER XCSS MEETING, AD HOC GROUP MET AGAIN BRIEFLY AND UNANIMOUSLY ELECTED AMBASSADOR ROBERT (FRG) AS CHAIRMAN. DANISH CANDIDATE (OLSEN) WAS INITIALLY ALSO PUT FORWARD IN EC CAUCUS BY DUTCH. OLSEN WAS ALSO ORIGINALLY FAVORED BY SCANDINAVIANS, BUT AFTER FURTHER CONSULTATIONS, SUPPORT COALESCED FOR ROBERT. AD HOC GROUP WILL MEET AGAIN, EITHER JULY 3-4 OR 7-8, LIMITED OFFICIAL USE

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TO DISCUSS SECRETARIAT DOCUMENTS ON FIVE PROBLEM AREAS WHICH WILL BE DRAFTED IN LIGHT OF SUGGESTIONS TO BE PASSED TO SECRETARIAT IN NEAR FUTURE. U.S. DEL INDICATED TO SECRETARIAT THAT WE WOULD PROVIDE SUGGESTIONS. GROUP WILL PREPARE PRELIMINARY REPORT FOR NEXT XCSS MEETING WHICH IS TO TAKE PLACE JULY 18. IF NECESSARY, GROUP WILL MEET A SECOND TIME BEFORE XCSS SESSION. KATZ

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